

# SOUTH WAIRARAPA DISTRICT COUNCIL

18 SEPTEMBER 2019

## AGENDA ITEM B2

### RECOMMENDATIONS FROM COMMUNITY BOARDS

#### Purpose of Report

To provide an opportunity for members to consider recommendations received from the community boards.

#### Recommendations

Officers recommend that the Council:

1. *Receive the Recommendations from Community Boards Report.*
2. *That the following recommendations from the community boards be considered:*

|   |                                    |
|---|------------------------------------|
| <b>Recommendations from Martinborough Community Board, Greytown Community Board and Featherston Community Board relating to the Community Board Terms of Reference</b>  | MCB2019/62, FCB2019/61, GCB2019/48 |
| <ol style="list-style-type: none"><li>1. To recommend with the amendment to the civil defence section and confirmation of the Pain Farm Estate policy title referenced in the delegations' section, that Council adopt the Terms of Reference (<i>MCB2019/62</i>).</li><li>2. To recommend that with the amendment to the civil defence section that Council adopt the Community Board Terms of Reference (<i>FCB2019/61</i>).</li><li>3. To recommend that that Council adopt the Community Board Terms of Reference (with the civil defence section amendment) (<i>GCB2019/48</i>).</li></ol> |                                    |



|  |            |
|--|------------|
| <b>Recommendation from Greytown Community Board</b>  | GCB2019/50 |
| <ol style="list-style-type: none"><li>1. To recommend that Council approves a budget for the Mayor and one councillor/community board member to attend the award dinner for the Most Beautiful Street in New Zealand Awards.</li></ol> |            |

## **1. Community Board Terms of Reference**

### **1.1 Background**

The Terms of Reference was reviewed and agreed by the Community Board Working Party and has been subsequently reviewed at two meetings by the Martinborough, Featherston and Greytown Community Boards. The final version is attached in Appendix 1. All community boards have recommended its adoption to Council, the most recent requests for change are shown as track changes.

## **2. Attendance at the Beautiful Awards**

### **2.1 Background**

Greytown Main Street has been short listed in the 'Best Street' category of the Beautiful Awards. An awards dinner is being held in Dunedin on the 24 October 2019.

On the 28 August 2019, Greytown Community Board recommended to Council to approve budget for the Mayor and one councillor/community board member to attend the award dinner for the Most Beautiful Street in New Zealand Awards (resolution GCB 2019/50).

Officers estimate the cost of flights, taxis, accommodation and meals would be approximately \$1,300.

There are currently sufficient funds within existing budgets for attendance at the awards dinner. A Council resolution is requested to endorse using the budget for this purpose.

## **3. Appendices**

Appendix 1 – Terms of Reference for South Wairarapa District Council Community Boards

Contact Officer: Suzanne Clark, Committee Advisor

Reviewed By: Jennie Mitchell, Group Manager Corporate Support

# **Appendix 1 – Terms of Reference for South Wairarapa District Council Community Boards**



## **TERMS OF REFERENCE FOR SOUTH WAIRARAPA DISTRICT COUNCIL COMMUNITY BOARDS**

### **1. Purpose**

To outline the roles, responsibilities, and expectations for the South Wairarapa district community boards.

### **2. Overview**

Community boards provide an important conduit between the Council and the community. To do this they must engage with their communities of interest and put in place mechanisms and protocols to ensure the regular exchange of information with the Council and the broader community.

Community boards can help set the strategic direction for their communities. They provide core local representation and work in partnership with the community.

One of the key differences between the Council and a community board is that a community board advocates for its specific community while the Council must balance the needs of and make decisions in the interest of the whole district.

Community board members are elected under the Local Electoral Act 2001 or appointed by the local authority under that same Act. A community board is not a committee of the relevant territorial authority.

#### **2.1 Definition of a Community**

Each community board represents their corresponding ward. This includes the town and the rural area within that ward. A map of the ward boundaries is included as Appendix One.

#### **2.2 Working with Community Groups**

There are many people who are interested in the Council reserves and amenities in their area. These people often want to form or be part of community groups to provide ideas and do work on those assets. Community boards play an important role in identifying how a community group can best contribute to the management of a reserve and amenity. Suggestions on working with community groups are in Appendix Three.

### **3. Role**

The purpose of local government is to promote the social, economic, environmental, and cultural well-being of communities, in the present and for the future.

Community boards are a key component of local government in the South Wairarapa and have a role in contributing to and supporting that purpose. Community boards are also a way for local government to help achieve its other purpose which is to enable democratic local decision-making and action by, and on behalf of, communities.

The specific role of a community board as outlined in the Local Government Act Pt 4, 52 a to f is to:

- represent, and act as an advocate for, the interests of its community; and
- consider and report on all matters referred to it by the territorial authority, or any matter of interest or concern to the community board; and
- maintain an overview of services provided by the territorial authority within the community; and
- prepare an annual submission to the territorial authority for expenditure within the community; and
- communicate with community organisations and special interest groups within the community; and
- undertake any other responsibilities that are delegated to it by the territorial authority.

Community board chairs, and in some cases community board members, will be members of other council committees and working groups as determined by the Mayor or Council.

#### 4. Delegations

South Wairarapa community boards have the following delegations:

- All matters relating to urban reserves, urban amenities and town main streets that meet current Council policy or management plans and fall within the Annual Plan/Long Term Plan budget.
- Recommendations to Council for naming of public roads, private roads and rights of way.
- Discretionary spend on projects and community grants.
- Determination of priorities for and expenditure of town beautification fund.
- To make recommendations to Council on the governance of the Pain Farm Estate, and on the distribution of income from the Pain Farm Estate in accordance with the **Pain Farm Estate Policy** (Martinborough Community Board only).
- To make a recommendation to Council on the appointment of a representative to the Arbor House Trust Board (Greytown Community Board only)

**Commented [SC-CA1]:** The current Policy is titled 'Pain Farm Trust Lands Income Distribution Policy' and needs renaming as Pain Farm is not a Trust. The proposed name would allow the policy to be developed to cover both the farm and the dwellings, governance and income distribution. This work is due to be undertaken, and to avoid rework of this TOR it is recommended that the new Policy title be included here.

To ensure the appropriate process is followed for approval of projects that fall within those delegations, contact will be through the community board Chairs to Council officers.

## **5. Responsibilities**

A community board's role is mainly advocacy, but it also has powers to make some decisions about issues within its boundaries. Community boards can make submissions to Council and other statutory agencies. They control local funds for making grants to individuals and groups for community purposes.

South Wairarapa community boards have some responsibilities and delegations relating to urban reserves, urban amenities, and town main streets and have a key role to play with the community groups associated with those reserves and amenities.

Community boards can also advocate and be involved in matters outside of Council responsibilities. They can provide a point of contact for people seeking to improve and support their community and may identify and support community development projects. Fulfilling the Roles and Responsibilities

The Terms of Reference does not prescribe the mechanisms and protocols for the community boards fulfilling their roles and responsibilities. It is up to each community board to determine how they can best achieve meaningful engagement with the community and the Council. It will vary depending on the specific matter that is being considered and the decisions that are being made. Some ideas are provided in Appendix Two.

## **6. Accountability and Reporting**

- A chairperson may provide recommendations and reports to meetings as per standing orders.
- There is an opportunity for a community board member (normally the chair) to provide an update to Council on community board matters at all ordinary Council meetings. This report may be written or verbal.

## **7. Raising Concerns**

Where a person has a concern about whether the community board is acting in accordance with its Terms of Reference they should raise the matter with the community board in the first instance. If they feel their concerns have not been addressed, they should raise the matter with the Council.

## **8. Operating Model**

### **8.1 Meetings**

#### **8.1.1. *Membership***

- Four ward members elected by the community.
- Two councillors appointed by the Mayor.

#### **8.1.2. *Chairperson***

An elected member appointed by community board members.

#### **8.1.3. *Quorum***

Three members will constitute a quorum.

#### **8.1.4. *Timing and Frequency***

6-weekly, dates as per an adopted schedule of meetings. Extraordinary meetings may be held on occasions.

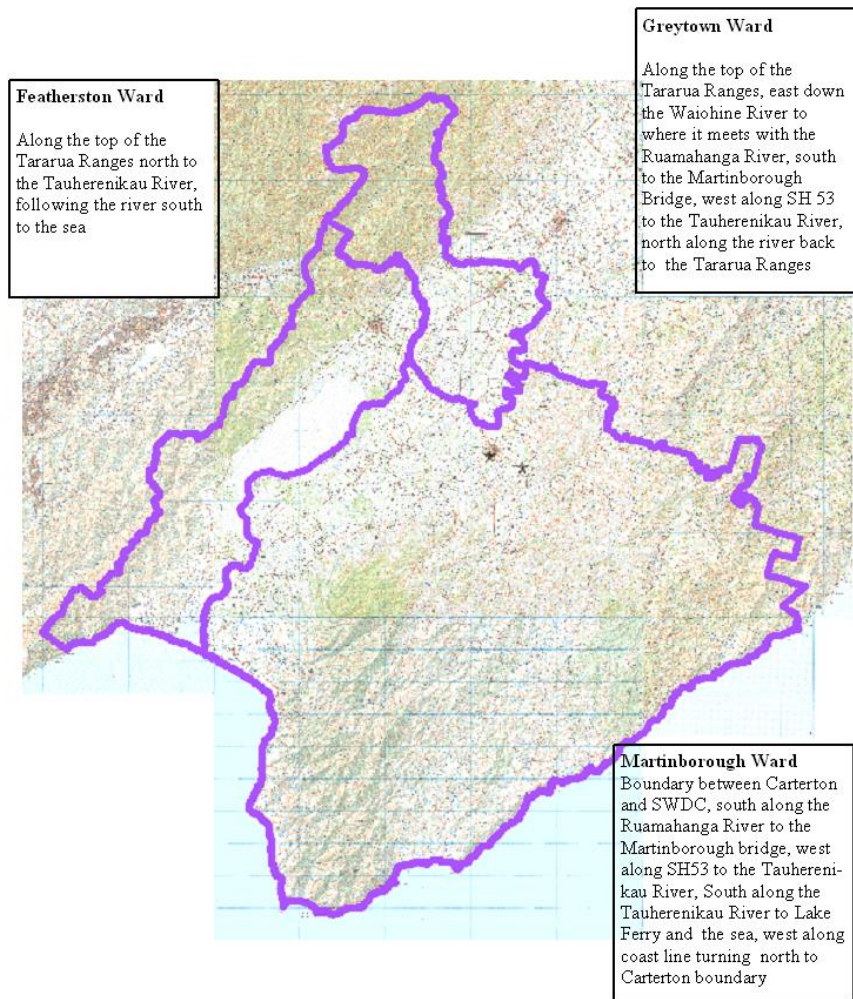
#### **8.1.5. *Meeting Order***

Conducted in accordance with Standing Orders and the Local Government Official Meetings and Information Act 1987.

#### **8.1.6. *Secretariat***

The Chief Executive will provide secretariat services for all formally notified meetings.

## APPENDIX ONE – WARD BOUNDARIES





## **APPENDIX TWO – HOW COMMUNITY BOARDS CAN FULFIL THEIR ROLES AND RESPONSIBILITIES**

### **1. Engagement – Communicate, Collaborate, Coordinate**

To adequately fulfil the role community boards need to engage with their communities. Engagement is an ongoing and dynamic process. It is great to use existing networks and opportunities and is also important to identify and try and engage with the “silent majority” – people who usually don’t get involved in local matters or networks.

Community boards may wish to find ways to better represent and engage with youth in their communities. These people have the greatest stake in the future of the district but are often the most disaffected or disengaged from local government processes.

### **2. Working with Community Groups**

Community boards have a key role to play with the community groups associated with Council reserves and amenities. They can help ensure that any work the community group does, supports the approved strategic and operational objectives for that reserve or amenity. Community boards can help connect people to relevant community groups. They may also identify where it is useful to consolidate several groups working on the same reserve to minimise any confusion or overlap.

### **3. Discretionary Spend**

The community boards are allocated money each year for discretionary spending. The community Boards decide how this money is spent within the community. It may be spent on projects relating to Council reserves and amenities, on the main street, or on other matters.

### **4. Long Term Plan and Annual Plan Process**

Community boards can identify the priorities for their community and prepare a submission to the Annual Plan process. Any submission made should be approved at a formal meeting of the community board before being submitted. The community board can maintain an interest in the progress of relevant projects that are included in the Annual Plan. community board Chairs will be members of the Long Term Plan/Annual Plan Working Party.

## 5. Community Strategic Plans and Town Centre Plans

Community boards may develop a strategic plan identifying priorities for the improvement of their community. The plan may include Council and non-Council related matters.

## 6. Responding to Operational Matters and Identifying Unplanned Works

If matters arise during the year in urban reserves or with urban amenities that need attention, the community board chair can identify these to Council officers. Where they are minor matters community board members should contact "Get it sorted" on the Council website.

For more significant issues that may require additional spending the community board should discuss the matter and agree at a meeting that the matter be referred to Council staff or Council (if appropriate). Council and/or staff will consider how the request can be balanced with other priorities or demands identified across the district and if there is sufficient budget to get the work done.

## 7. Civil Defence Emergency Management

Although there is no formal role for community boards in an emergency event, community board members ~~will~~ may have ~~the best~~ useful knowledge about ~~the most vulnerable people in~~ their community and ~~have~~ existing networks, and may also ~~to~~ be able to respond as individuals (if available) in the case of a natural disaster. With regards to building resilience and preparedness in the community, community boards may choose to work alongside the Wellington Region Emergency Management Office (WREMO) to assist.

## **APPENDIX THREE – COMMUNITY BOARDS WORKING WITH COMMUNITY GROUPS**

### **1. Working with Community Groups**

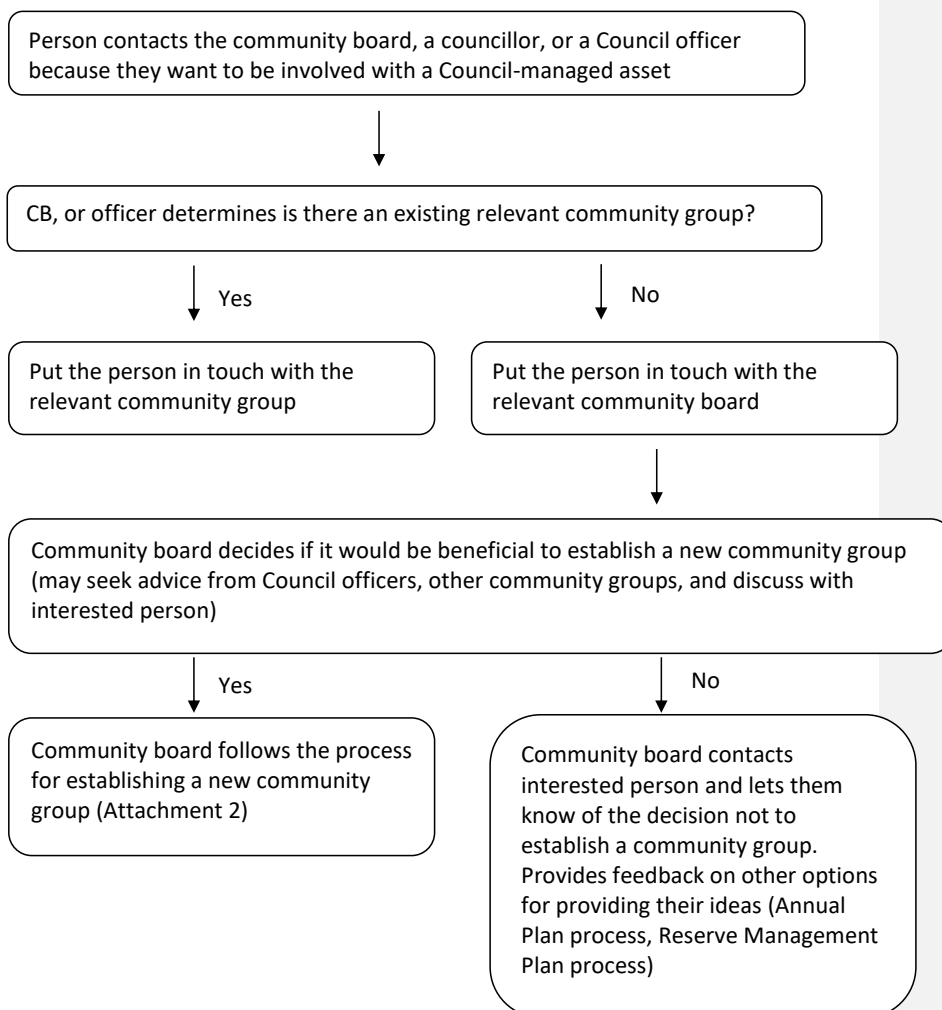
Below are some suggestions on how community boards and community groups can effectively work together. Generally, these suggestions relate to reserves and facilities owned and managed by the Council.

There are lots of people with enthusiasm, energy, and interest in Council reserves and amenities. Unclear working relationships can cause frustrations for community groups, elected representatives, and council officers.

**Attachment 1** shows how people can make the most of the energy and enthusiasm of volunteers within the structure and requirements of local government. The steps are explained in more detail below.

**Attachment 2** provides a basic term of reference for the community group and memorandum of understanding between the community group and the community board.

## ATTACHMENT ONE – PROCESS FOR A PERSON WHO WANTS TO BE INVOLVED WITH A COUNCIL MANAGED ASSET



## ATTACHMENT TWO – ESTABLISHING A NEW COMMUNITY GROUP OR CONSOLIDATING EXISTING COMMUNITY GROUPS

Once a community board has decided that a community group should be established for a Council-managed asset they should work through this form to make sure the key issues have been addressed. This form serves as a basic term of reference for the community group and memorandum of understanding between the community group and the community board. This copy of the form includes instructions for filling it in (shaded). A blank copy follows.

|                                   |   |
|-----------------------------------|---|
| <b>Name:</b>                      | For consistency and to avoid any confusion, groups will be called “Friends of ....” or “.....working group” or “.....community group”. The term subcommittee, advisory committee or committee will be avoided.  |
| <b>Purpose:</b>                   | Explain in a few sentences. It may include advocacy, engagement, on-the-ground works, expertise. Perhaps refer back to the community board’s strategic plan or specific reserve management or development plans. For example – To support the implementation of the .... Park development plan and ....   |
| <b>Point of contact:</b>          | Name, email address, postal address   |
| <b>The point of contact will:</b> | <ul style="list-style-type: none"> <li>- work with the community board and members of the community group to identify priorities for the community group for the coming year</li> <li>- provide a written update to the community board on progress on priorities at least once during and at the end of the year</li> <li>- provide feedback to the community board prior to the Annual Plan process</li> <li>- Welcome other members of the community to be part of the community group</li> <li>- Let members of the group know where responsibility for decision-making in relation to different projects. [For example there are some decisions that need to be made by Council, others that have been delegated to community boards, and some decisions that can be made by Council officers. It is important that these requirements are understood and implemented].</li> </ul> |
| <b>The Community Board will:</b>  | <ul style="list-style-type: none"> <li>- Seek the views of the community group when preparing a strategic plan</li> <li>- Seek feedback from the community group prior to preparing their submission as part of the Annual Plan process</li> <li>- Maintain an overview of the work of the community group to ensure it is aligned with the community board and Council’s strategic and operational objectives. [This does not mean CB members will need to have a permanent representative on the group or attend every working bee]</li> <li>- Provide advice and guidance to the group about Council processes, delegated responsibilities, and any other relevant requirements. [Community board members will direct the community group to or will seek advice from staff for answers to any operational requirements]</li> </ul>  |

|   |   |
|---|---|
| <b>Review:</b>                                  | This agreement will be reviewed every two years to ensure it continues to be relevant and it is up to date. |
| <b>Signed on behalf of the community group:</b> |   |
| <b>Signed on behalf of the Community Board:</b> |   |

## ESTABLISHING A NEW COMMUNITY GROUP OR CONSOLIDATING EXISTING COMMUNITY GROUPS FORM

|   |  |
|---|--|
| <b>Name:</b>                                    |  |
| <b>Purpose:</b>                                 |  |
| <b>Point of contact:</b>                        |  |
| <b>The point of contact will:</b>               |  |
| <b>The Community Board will:</b>                |  |
| <b>Review:</b>                                  |  |
| <b>Signed on behalf of the community group:</b> |  |
| <b>Signed on behalf of the Community Board:</b> |  |